This work is licensed under a <u>Creative Commons Attribution-NonCommercial-ShareAlike License</u>. Your use of this material constitutes acceptance of that license and the conditions of use of materials on this site.



Copyright 2006, The Johns Hopkins University and W. Henry Mosley. All rights reserved. Use of these materials permitted only in accordance with license rights granted. Materials provided "AS IS"; no representations or warranties provided. User assumes all responsibility for use, and all liability related thereto, and must independently review all materials for accuracy and efficacy. May contain materials owned by others. User is responsible for obtaining permissions for use from third parties as needed.



PFHS-380.665 FAMILY PLANNING POLICIES AND PROGRAMS

Ethical Issues in Population Policy

W. Henry Mosley

Over the last three decades many papers have appeared dealing with a wide range of ethical issues concerned with population policy. These concern not only fertility control in the context of family planning, but also a broader range of topics extending from migration to euthanasia. This discussion session will look broadly at the concerns with human rights and reproductive choice, and then focus on the ethics of incentives and disincentives in influencing family size and contraceptive behavior.

1. Human Rights and Reproductive Choice

The article by **Freedman and Isaacs (1993)** places the right of reproductive choice in legal and historical contexts, and specifically examines two key issues: the tension between demographic priorities and reproductive choice, and the tension between international standards and local custom/religion. The following are questions to discuss in reviewing this article:

- 1. Why do the authors introduce their article with the notion that "... health policies and programs cannot treat reproduction as mere mechanics, as isolated biological events of conception and birth; rather they must treat it as a lifelong process inextricably linked to the status and roles of women it their homes and societies"? Specifically, what does this mean for health professionals? Give examples.
- 2. What "basic principles" do the authors distill from a "women-centered approach to reproductive health"?
- Trace chronologically the connections between human rights and reproductive rights as these evolved in international declarations, statements, resolutions, conventions and treaties since World War II.
- 4. The authors list 5 kinds of incentives/disincentives often used in population and family planning programs and then say that "incentives can be analyzed from a number of different perspectives" and give 9 examples. Give your views on examples 4, 5, and 7.
- 5. The authors observe the fact that in many developing countries, particularly Muslim states in South Asia and sub-Saharan Africa, "...there is a more complex interplay of state, religious and customary law." What are some consequences of this?
- 6. With reference to the issues raised in question 5, the authors identify "the promotion of women's reproductive autonomy as a central value" as the "a central question in the development of a reproductive health strategy". Without disagreeing with the authors, can you identify any other values that that should also be taken into account in the development of a reproductive health strategy?

2. Incentives, Disincentives and Reproductive Choice

The article by **Warwick (1990)** has been selected because it provides a brief but useful overview of many of the key issues surrounding the use of incentives and or disincentives along with references to many case studies. The article is instructive in that it approaches these issues from an ethical perspective. It is important to note that this article provides only the briefest summary of a very extensive literature, primarily from the perspective of one author. Students interested in exploring these issues in depth are referred to the original articles cited and critiqued by Warwick. Questions 1-5 should be answered as you study Warwick's article.

- 1. What is the relationship between how the "population problem" is defined and the government actions that may follow?
- 2. What are the two broad approaches that are generally taken in studies on the ethics of population control?
- 3. Describe the five ethical principles that Warwick uses in his analysis of the issues.
- 4. What are some conditions that must be present if women are to truly have "free choice" in choosing a contraceptive method?
- 5. How can incentive payments to persons who accept contraceptives actually limit freedom and violate justice?
- 6. Can government "pressure" to limit family size for socio-economic reasons be justified as actually "liberating" women from family and community pressures to marry early and restrict their role to childbearing and childrearing?
- 7. Can coercive measures for population control ever be ethically justified? Why or why not?

Isaacs (1995) also addresses the ethical issue of incentives. This article follows his earlier article with Freedman that is discussed above, and also follows three world conferences dealing with human rights/women's rights/reproductive rights held in 1993, 1994 and 1995. Answer the following questions, referring to Isaacs' article:

- 1. What three world conferences does Isaacs refer to, and what are the conflicts in values that have arisen?
- 2. Are Isaacs' 5 principles related to restricting reproductive choice in accord with Warwick's 5 ethical principles? Why or why not?
- 3. In the section on Next Steps Isaacs raises the question of "...who should determine the standards..." What is the problem of depending upon a group of people to set universal ethical standards? What are the alternatives?

Required Readings:

- Freedman LP, Isaacs SL. Human rights and reproductive choice. *Studies in Family Planning 24*(1):18-30, January/February 1993.
- Isaacs S. Commentary. Incentives, population policy, and reproductive rights: ethical issues. *Studies in Family Planning 26*(6): 363-367, 1995.
- Warwick, Donald P. The Ethics of Population Control. In Godfrey Roberts (ed) Population Policy: Contemporary Issues. New York, Westport, London: Praeger, 1990.

Recommended Readings:

- Archives: Judith Blake on fertility control and the problem of voluntarism. *Population and Development Review 20*:167-177, 1994.
- Berelson B, Lieberson J. Government efforts to influence fertility: the ethical issues. *Population and Development Review 5*(4):581-613, 1979.
- Boland R, Rao S, Zeidenstein G. Honoring human rights in population policies: from declaration to action. Pages 89-106 in G Sen, A Germain, LC Chen (eds) *Population Policies Reconsidered: Health, Empowerment and Rights.* Boston, MA: Harvard University Press, Harvard Series on Population and International Health, 1994.
- Cleland J, Robinson W. The Use of Payments and Benefits to Influence Reproductive Behavior. Chapter 9, pages 159-177 in JF Phillips and JA Ross (eds) *Family Planning Programmes and Fertility*. Oxford: Clarendon Press, 1992.
- Cooney, RS and Li, J. Sterilization and financial penalties imposed on registered peasant couples, Hebei Province, China. *Studies in Family Planning* 32(1): 67-78, 2001.
- David HP. Incentives, reproductive behavior, and integrated community development in Asia. *Studies in Family Planning 13*(5):159-173, May 1982.
- David HP. Incentives and Disincentives in Family Planning Programs. Pages 521-542 in RJ Lapham and GB Simmons (eds) *Organizing Effective Family Planning Programs*. Washington, D.C.: National Academy Press, 1987.
- Ethics and Global Population. Report from the Institute for Philosophy & Public Policy 13(4), College Park, MD: School of Public Affairs, University of Maryland, Fall 1993
- Ethics and Human Values in Family Planning. In: Z Bankowski, J Barzelatto, AM Capron (eds) of XXII CIOMS Conference (highlights, papers, and discussion) Bangkok, Thailand, 19-24 June 1988.
- Finkle JL, and McInntosh CA, eds. The New Politics of Population: Conflict and Consensus in Family Planning. *Population and Development Review* (20) Supplement, 1994.
- Greenhalgh S. The evolution of the one-child policy in Shaanxi Province, 1979-88. Working Paper No. 5, New York: Population Council, 1989.
- Hardin, Garrett. The Tragedy of the Commons. Pages 11-16 in Reining and Tinker (eds) *Population: Dynamics, Ethics, and Policy.* Washington, D.C.; American Association for the Advancement of Science, 1975.
- Klitsch M. The bumpy road from Cairo to now and beyond. *International Family Planning Perspectives* 25 (4):196-199, 213, 1999.

- Legal Analysis and Population Control: The Problem of Coercion. *Harvard Law Review* 84(8):1856-1911, June 1971.
- Ross JA and Isaacs SL. Costs, payments, and incentives in family planning programs: a review for developing countries. *Studies in Family Planning 19*(5):270-283, September/October 1988.
- Satia JK and Maru RM. Incentives and disincentives in the Indian Family Welfare Program. *Studies in Family Planning 17*(3):136-145, 1986.
- Stoeckel J, Fisher AA, Viravaidya M, and Pattalung RN. Maintaining family planning acceptance levels through development incentives in northeastern Thailand. *Studies in Family Planning 17*(1):36-43, January/February 1986.
- United Nations. Principles. In: Report of the International Conference on Population and Development, Cairo, September 5-13, 1994. New York: United Nations Population Division, 1994.
- UNFPA, The State of the World Population. Report 1997. The Right to Choose: Reproductive Rights and Reproductive Health. New York: United Nations, 1997.